Dr. Robert Flora 12/9/21 HB 5414 Reference Material

# CHILDHOOD LEAD POISONING PREVENTION IN MICHIGAN

### FISCAL YEAR 2020 REPORT TO THE LEGISLATURE

Prepared by the
Childhood Lead Poisoning Prevention Program
Division of Environmental Health
Michigan Department of Health and Human Services

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For additional information, contact

Michelle Twichell, Manager Childhood Lead Poisoning Prevention Program Division of Environmental Health twichellm@michigan.gov



#### INTRODUCTION

For more than forty years, government, environmental advocates, landlords, schools, and parents have worked to reduce and eliminate childhood lead poisoning hazards. These efforts have led to considerable gains, including increased awareness of lead as an environmental hazard, reductions and/or complete elimination of the use of lead in consumer products, and improvements in guidance for the testing and the treatment of lead poisoned children.

Unfortunately, lead poisoning is far from eradicated. Exposure to lead tends to be higher in Michigan's urban areas due to aging housing stock and poor living conditions. Young children, wherever they live, are particularly vulnerable because of their tendency to put contaminated items such as hands and toys into their mouths.

Why does this matter? Lead is a potent neurotoxin. Children's growing bodies absorb more lead than adults do, and their developing brains and nervous systems are more sensitive to the damaging effects of lead.

Exposure to high levels of lead can result in brain damage and even death. Low levels of lead in the body have been shown to affect IQ, ability to pay attention, and academic achievement.

The goal of the Michigan Childhood Lead Poisoning Prevention Program (CLPPP) within the Michigan Department of Health and Human Services (MDHHS) is to address lead hazards before children are exposed. While the state and its local partners have seen some success, including declines in the overall rate of childhood lead poisoning, there is still much work to be done.

This report has been prepared in accordance with Lead Abatement Act 368 of 1978, Section 333.5474 of the Michigan Compiled Laws. Under MCL 333.5474, the department is required to produce an annual report for the legislature detailing the number of children screened for lead poisoning and expenditures under the lead poisoning prevention program. (See Appendix 1.) This report is for Fiscal Year 2020.

### NUMBERS OF MICHIGAN CHILDREN TESTED FOR LEAD AND BLOOD LEAD TEST RESULTS

This report describes blood lead test results for children under 6 years of age for state Fiscal Year 2020 (October 1, 2019-September 30, 2020). Comparison data are provided for the previous 10 fiscal years (2010-2019). Data in this report is current as of April 1, 2021. Each child was counted once each year, even if they had more than one test that year. The counts of children by blood lead level were based on the value representing the highest blood lead level obtained from a venous blood draw (or a capillary blood test if there was no venous test) that fiscal year.

Under MCL 333.5474, the Department is required to annually report to the legislature the number of children with blood lead levels equal to or greater than ( $\geq$ ) 10 micrograms per deciliter ( $\mu$ g/dL) which, when the law was enacted in 1998, was the recommended threshold for 'blood lead level of concern.' In 2012, the Centers for Disease Control and Prevention (CDC) released updated recommendations for addressing childhood lead poisoning and prevention. As a result of these recommendations, there is no longer a threshold for 'blood lead level of concern.' Rather, as research now shows, even low levels of lead in blood present health risks. The CDC now recommends that a blood lead level of  $\geq$ 5  $\mu$ g/dL be considered elevated and provides recommendations for monitoring and follow-up of children down to this lower blood lead level. Given the changes to the CDC recommendations, the data tables and figures that follow include blood lead test results with a level of  $\geq$ 5  $\mu$ g/dL, in addition to the threshold of  $\geq$ 10  $\mu$ g/dL that was used in previous reports.

In Fiscal Year 2020, blood lead tests for 104,830 children under age 6 were reported by laboratories. A total of 2,619 (2.5%) of tested children had blood lead levels  $\geq$ 5 µg/dL and 530 (0.5%) had blood lead levels  $\geq$ 10 µg/dL. Less testing was done in Fiscal Year 2020 than in previous years as a result of the COVID-19 pandemic, which has led to an increase in barriers to service and decreased access to blood lead testing.

Table 1 provides the number and percent of children under age 6 tested and those with elevated blood lead levels for the fiscal years 2010-2020.

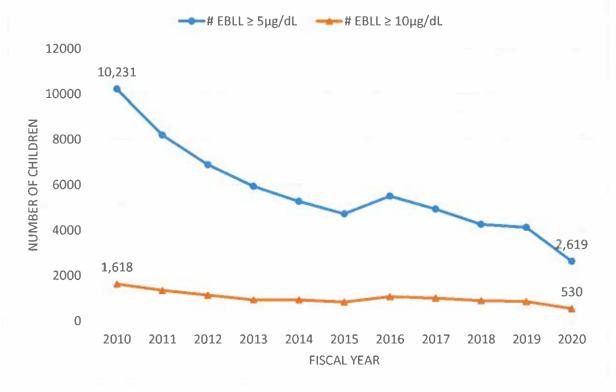
Figure 1 shows the number of children under age 6 with blood lead levels  $\geq$ 5  $\mu$ g/dL and  $\geq$ 10  $\mu$ g/dL for the fiscal years 2010-2020.

Figure 2 shows the percent of children tested with these blood lead levels for the same fiscal years.

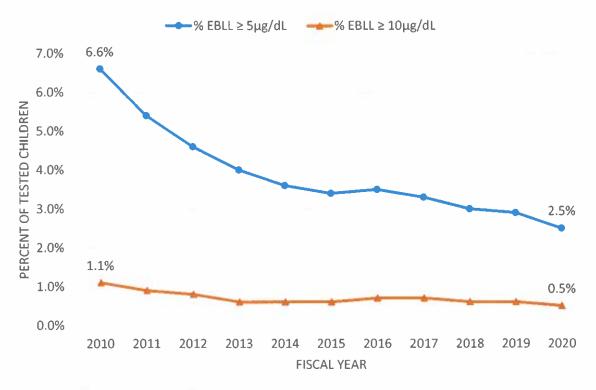
Table 1: Total Number of Children under Age 6 Tested for Lead and the Number (#) and Percent (%) of Children with Elevated Blood Lead Levels (≥5 μg/dL and ≥10 μg/dL) by Fiscal Year in the State of Michigan: 2010-2020

Fiscal Year	# Children Tested	# ≥5 μg/dL	% ≥5 μg/dL	#≥10 μg/dL	% ≥10 μg/dL
2010	153,656	10,213	6.6	1,618	1.1
2011	151,496	8,180	5.4	1,337	0.9
2012	148,752	6,876	4.6	1,128	0.8
2013	148,533	5,924	4.0	913	0.6
2014	144,577	5,260	3.6	918	0.6
2015	138,825	4,712	3.4	823	0.6
2016	155,013	5,488	3.5	1,056	0.7
2017	150,251	4,920	3.3	991	0.7
2018	142,227	4,242	3.0	882	0.6
2019	143,140	4,113	2.9	838	0.6
2020	104,830	2,619	2.5	530	0.5

#### FIGURE 1. NUMBER OF MICHIGAN CHILDREN UNDER AGE 6 WITH ELEVATED BLOOD LEAD LEVELS: FISCAL YEARS 2010-2020



#### FIGURE 2. PERCENTAGE OF MICHIGAN CHILDREN UNDER AGE 6 WITH ELEVATED BLOOD LEAD LEVELS: FISCAL YEARS 2010-2020



#### **FUNDING**

FY 2020 funding for the Childhood Lead Poisoning Prevention Program came from five sources:

Fiscal Year	Maternal and Child Health Services Block Grant*	State of Michigan Lead Exposure Response and Abatement General Funds	State of Michigan CLPPP General Funds	State of Michigan Flint Supplemental Funds	Centers for Disease Control and Prevention	Total
2020	\$1,079,800	\$550,500	\$601,500	\$300,000	\$408,904	\$2,940,704

<sup>\*</sup>Source: Federal Health Resources and Services Administration

Funding was used to maintain three components of the MDHHS lead poisoning prevention program as required by PA 368 of 1978, Section 333.5474:

- 1) A surveillance system capable of gathering, storing, and reporting blood lead results for Michigan children. Many grants, programs and activities are dependent on, and benefit directly from, surveillance system data, including the MDHHS Lead Safe Home Program, local health departments (LHDs), the Michigan State Housing Development Authority, the Michigan Care Improvement Registry (MCIR), Medicaid, researchers, and the public. In FY 2020, CLPPP improved the surveillance system by:
  - Enhancing the Michigan Childhood Lead Poisoning Surveillance System (MICLPS)
    application to collect new data allowing CLPPP to better track timeliness of reporting
    and availability of blood lead data. CLPPP continued to migrate labs to automated
    reporting via HL7 messaging and created new file submission routes that populate blood
    lead results into MICLPS automatically.
  - Developing a system to provide monthly aggregations of blood lead test results to partners, stakeholders, and the public.
  - Working with partners to improve the algorithm used to match individuals within the blood lead tables and across MDHHS data systems using the Master Person Index (MPI).
     This improves accuracy of linkage between CLPPP, Medicaid, and MCIR data systems.
  - Supporting and providing technical assistance to local health departments in the use of
    the Healthy Homes and Lead Poisoning Surveillance System (HHLPSS), an online CDC
    data management system for maintaining nursing case management (NCM)
    information. CLPPP also began the planning phase for development of a new case
    management system that will link NCM data to the environmental investigation and
    abatement registry to ensure comprehensive care for children with elevated blood lead
    levels.
- 2) Clinical case management coordination.
  - The CLPPP Nurse Consultant acted as an expert consultant to clinical health care providers and LHDs throughout Michigan to assure that cases of childhood lead poisoning were managed appropriately.

- Medicaid funds were provided to 43 LHDs to provide NCM services to Medicaid-enrolled children with elevated blood lead levels. In FY 2020, 657 NCM home visits were completed by the LHDs, serving 542 Medicaid-enrolled children with elevated blood lead levels.
- Flint supplemental funds were used to support the intensive efforts to provide NCM to all children in Flint with elevated blood lead levels.
- 3) Comprehensive educational and community outreach prevention. Funds were allocated to 13 local health departments throughout Michigan to provide lead poisoning prevention education and outreach. Activities included:
  - Campaigns to educate and inform key audiences about lead hazards;
  - Informational materials to assist parents and caregivers on safe cleaning practices to reduce lead exposure;
  - Alerts and just-in-time communications on hazardous products; and
  - Outreach and training to primary care providers on counseling, testing, and treating lead exposed patients.

#### **CONCLUSION & RECOMMENDATIONS**

Childhood lead poisoning remains a public health threat for many Michigan children. The number and percentage of tested children with blood lead levels of greater than or equal to 5  $\mu$ g/dL and 10  $\mu$ g/dL have decreased since 2007. However, the age of Michigan's housing stock, the number of children living in rental homes, and lack of funding and contractors for lead remediation keep lead poisoning risk as an environmental public health concern. The COVID-19 pandemic has increased barriers to services and decreased the availability of blood lead testing across the state.

Blood lead testing results from 1998 to the present can be found in the CLPPP Annual Reports, available at Michigan.gov/Lead.

Beginning in late FY 2015, a major focus of lead poisoning prevention activities has been in response to lead exposures in the City of Flint. Data summaries and information specific to Flint can be found at Michigan.gov/Flintwater.

Over the next year, the CLPPP will also continue efforts to reduce exposures and poisonings by:

- Improving the systems for managing the surveillance data electronically;
- Analyzing and disseminating data on children with elevated blood lead levels;
- Informing and educating the general population in order to prevent childhood lead poisoning;
- Ensuring appropriate public health case management and interventions statewide when a child is identified with an elevated blood lead level;
- Linking lead poisoning prevention services, including assessment and abatement of lead hazards in homes, to families in need; and
- Educating primary care providers about the importance of screening children for blood lead, retesting to confirm elevated test results, and appropriate treatment of lead-poisoned children.

The Michigan Department of Health and Human Services will not exclude from participation in, deny benefits of, or discriminate against any individual or group because of race, sex, religion, age, national origin, color, height, weight, marital status, gender identification or expression, sexual orientation, partisan considerations, or a disability or genetic information that is unrelated to the person's eligibility.

#### **APPENDIX 1**

#### **Excerpts from Act 368 of 1978 regarding legislative reporting requirements**

MCL 333.5474(2) "The department shall report to the legislature by January 1, 1999, and annually thereafter, the number of children through age 6 who were screened for lead poisoning during the preceding fiscal year and who were confirmed to have had blood lead levels above 10 micrograms per deciliter. The report shall compare these rates with those of previous fiscal years and the department shall recommend methods for improving compliance with guidelines issued by the federal centers for disease control and prevention, including any necessary legislation or appropriations."

MCL 333.5474(3) "Not more than 1 year after the effective date of this part, and annually thereafter, the department shall prepare a written report regarding the expenditures under the lead poisoning prevention program including the amounts and sources of money from the previous year and a complete accounting of its use. The report shall be given to the appropriate committees of the legislature and be made available to the general public upon request."

#### **Lead Elimination and Response Costs Workgroup**

(Fiscal Year 2020 Appropriation Act - Public Act 67 of 2019)

#### **September 15, 2020**

Sec. 1238. The department shall establish a workgroup to determine the cost of establishing lead elimination and response. By March 1 of the current fiscal year, the department shall provide a report on the findings of the workgroup to the house and senate appropriations subcommittees on the department budget, the house and senate fiscal agencies, the house and senate policy offices, and the state budget director.



#### Section 1238 PA 67 of 2019

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#### Introduction and Executive Summary

The Michigan Department of Health and Human Services (MDHHS) and the Section 1238 Lead Elimination and Response Workgroup respectfully submit this report in response to Section 1238 of PA 67 of 2019.

The MDHHS was required to convene a workgroup to determine the "costs of lead elimination and response." MDHHS conferred with appropriate legislators to gain a greater understanding of the goals of the budget request and clarified the intent of this section was to develop a cost estimate for local health departments (LHDs) to provide comprehensive lead elimination and response in every jurisdiction in the state. Accordingly, MDHHS convened a Workgroup that included representatives from LHDs, non-profit advocacy organizations, and an outside consultant advisor. The Workgroup met two times in person and three times virtually between February and August.

This report, which reflects the deliberations of the Workgroup, provides background on lead hazards and the components of public health response, the process by which the Workgroup developed the cost estimate, the range of cost estimates under consideration, and the recommended amount. Its recommendations reflect the Workgroup's best collective assessment.

The Workgroup's funding recommendation is based on the following principles.

- There is no safe level of lead in the body.
- > Universal blood lead testing of all children at age one and two is essential to ensure comprehensive lead elimination and response.
- > Funding and subject matter expertise in multiple disciplines must be available to every EHD regardless of size of the population under its jurisdiction.
- A comprehensive LHD lead elimination and response program includes blood lead testing and surveillance, environmental investigation, and public health response to children with lead in their blood, and public education. Oversight and conduct of actual lead abatement in homes is carried out by other agencies.

#### **Funding Recommendation**

- > \$86,542,485 annually would be sufficient for a comprehensive program in every LHD for lead elimination and response.
- \$105,206,193 annually would be desirable for an enhanced, fully funded, comprehensive program in every LHD for lead elimination and response.

The Workgroup's funding recommendation recognizes the Legislature's important role in reviewing spending needs and priorities each year. MDHHS and LHDs continue to work diligently to end lead poisoning in our state while being prudent with resources allocated to this effort.

Workgroup members were extremely challenged during this process because of the response to the COVID-19 pandemic and the need for keeping their communities safe. Even though attending each Workgroup meeting or reviewing each detail in this report may not have been possible for some Workgroup members, every Workgroup member remains deeply committed to lead poisoning prevention, the elimination of lead hazards in our state, and serving all Michigan families to these ends.

#### Background: Lead hazards and public health response

Lead is a neurotoxin, and its effects on a child's brain are irreversible. There is no safe level of lead in a child. <sup>1</sup> Michigan's children continue to be unnecessarily exposed to lead and this exposure disproportionately impacts low-income and minority children. The most common identified sources of lead for children are lead paint and lead dust in homes built prior to 1978. Young children, with their propensity for hand-to-mouth activity and exploration, ingest lead that is found on windowsills, floors, and soil. Additionally, lead in drinking water can also be a serious threat to children and pregnant women.<sup>2</sup> Other sources of lead exposure that affect children and adults include occupational exposure (with the risk of lead exposure to family members from lead dust brought home on work clothes); some imported cosmetics, diet supplements, spices, and dishware; and hobbies like stained glass and bullet making.<sup>3</sup>

Exposure to lead is measured by blood tests, where a laboratory determines how much lead is in the blood. A blood lead level (BLL) is considered elevated (EBLL) per Michigan's standards when the BLL is equal to or exceeds 4.5 ug/dL.<sup>4</sup> Tests are performed on capillary or venous blood. A venous blood retest should be used to confirm elevated levels from capillary samples because tests on capillary samples are prone to false-positive results.<sup>5</sup>

Michigan's Federally funded Medicaid and Women, Infants and Children (WIC) nutrition program requires BLL testing of children under age 6;<sup>6,7</sup> however, this is not universally practiced across the state. As per MDHHS' current policy of targeted rather than universal blood lead testing, health care providers are advised to test other children under age 6 who are at risk of lead exposure, based on a risk screening questionnaire.<sup>8</sup> As the Michigan Child Lead Poisoning Elimination Board noted in their 2016 report, the current targeted testing approach likely misses the identification of many exposed children and thus creates gaps in prevention and treatment.<sup>9</sup>

Laboratories are required to submit all blood lead test results to the MDHHS Childhood Lead Poisoning Prevention Program (CLPPP) under the Public Health Code. 10 CLPPP manages the test results electronically, and analyzes and shares the data with LHDs and other programs and agencies involved in lead elimination and response. 11

LHDs play a key role in lead elimination and response. <sup>12</sup> They can use BLL data to provide nursing and environmental investigation services to children with EBLLS, refer families with EBLL children for services from other programs (including lead hazard abatement in homes), provide community-wide education, enforce local codes and ordinances and state regulations related to lead-safe housing, and screen children in their public health and WIC clinics for lead exposure. Historically, capacity limitations (staff and funding) have prevented many LHDs from prioritizing these lead poisoning prevention activities. <sup>13</sup>

#### **Report Development Process**

#### Establishing the Workgroup

In response to the Section 1238 request from the legislature, MDHHS held an initial scoping meeting in December 2019 with their staff involved in lead poisoning prevention to develop a timeline and action steps. MDHHS then conferred with appropriate legislators to gain a greater understanding of the goals of the budget request and clarified the Workgroup should focus on costs associated with comprehensive lead elimination and response that would apply to LHDs.

Accordingly, a Workgroup was assembled, with the assistance of the Michigan Association for Local Public Health (MALPH). It included 16 representatives from LHDs, two representatives from non-profit advocacy organizations, 8 representatives from MDHHS, a project consultant advisor, and a Workgroup facilitator. Two LHD workgroup members resigned in June, one because of lack of time and the other because of extended medical leave. The list of Workgroup members is in Appendix 1.

The Workgroup met twice in-person and three times virtually between February 12, 2020 and August 3, 2020.

#### Workgroup Tasks

Lead elimination and response involve both primary prevention (elimination of lead in the environment before children can be exposed) and secondary prevention (identification of and response to children who have been exposed and have detectable levels of lead in their bodies). Many agencies and organizations are involved in these activities.

Workgroup Task #1: Identification of components of comprehensive lead elimination and response

The Workgroup's first task was to identify the specific components of lead elimination and response for which LHDs have primary responsibility and/or assurance responsibilities. This was accomplished by discussion during meetings and a survey of workgroup participants.

The major components and the agencies/organizations with primary responsibility are delineated in Table 1. The Michigan Public Health Code obligates MDHHS and LHDs to investigate exposures to environmental hazards to protect health. Lead is one of those well documented hazards. Note: Even where LHDs do not have primary responsibilities they generally work to support the primary agencies.

Table 1: Lead hazard identification and response components by governmental and private sector agencies with primary responsibility.

Lead Hazard Identification/Response Components	Government Agencies with Primary Responsibility	Private Sector Entities with Primary Responsibility
Lead I	lazard Identification	
Blood lead testing	LHDs	Medical professionals, Managed care organizations
Public health monitoring of blood lead test results	MDHHS, LHD	
Public health investigations of lead exposure (i.e., environmental lead investigations) of individuals and communities, which involve assessment and testing of homes of children with EBLL for lead in dust, paint, soil, water.	MDHHS, LHD	Licensed inspectors/risk assessors
Environmental source investigation: public water, outdoor environments	Michigan Department of Energy, Great Lakes and Environment (EGLE)	Regulated entities
Environmental/blood lead testing: worksites	Michigan Occupational Safety and Health Administration (MIOSHA)	Employers
Lea	d Hazard Response	
Nurse case management for children with EBLL: referral for lead abatement	MDHHS, LHD	Medical professionals, Medicaid Managed Care
Education of families, public and provider about lead sources, remediation, services etc.	MDHHS, LHD	Medical professionals, Medicaid Managed Care, non-profit partners
Lead remediation/abatement of homes of EBLL children	MDHHS, municipalities	Property owners, contractors, non-profit partners
Lead remediation/abatement of homes of other children/pregnant women	MDHHS, municipalities	Property owners, contractors, non-profit partners

Lead remediation/abatement - schools/daycare	MDHHS, municipalities	Property owners, contractors
Lead remediation - water supplies	EGLE, municipalities, Public Water Supply Owners	Public Water Supply Owners
Lead remediation - contaminated soil	EGLE	Responsible Party/ Business entities, contractors
Control of lead exposure in worksites	MIOSHA	Company owners
Interdiction of contaminated products (e.g. contaminated imported spices, and other exposures e.g. take-home lead	LHD, Michigan Department of Agriculture and Rural Development. MIOSHA	

A detailed table of the roles of LHDs in the components of lead elimination and response and the MDHHS functions in support of LHDs is in Appendix 2. It does not enumerate functions of agencies and entities outside of LHDs and MDHHS.

Workgroup task #2: Identify goals for the comprehensive system

The Workgroup's next task was to identify the goals for the major components of the comprehensive system as they apply to LHDs, the rationale for these goals, and the gaps between current practice and these goals. Their conclusions closely mirror the findings and recommendations of the Michigan Child Lead Poisoning Elimination Board. <sup>8</sup>

#### Component #1: Blood lead testing

Goal: Every child is tested for lead at age one and two (universal testing) or if not, by age six.

Rationale and current practice: Comprehensive lead elimination and response is based on assuring that every child in Michigan is tested for blood lead by age 6 years. Michigan policy currently is targeted testing rather than universal testing. Targeted testing includes testing of all Medicaid children at age one and two (or if not by then, once by age six), and testing of children who have been identified as being at risk of lead exposure based on a risk assessment questionnaire. However, the Michigan Child Lead Poisoning Elimination Board found that targeted lead screening recommendations create gaps in prevention and treatment and miss the identification of all exposed children. Therefore, the Board stated: "the only way to truly eliminate child lead exposure is to test every child in Michigan" and recommended that 100% of children are tested. The Michigan Child Lead Exposure Elimination Commission, which was established by the Governor in 2017 to ensure successful implementation of the Board's recommendations, made implementation of universal testing its first priority. If

#### Component #2: Lead education

Goal: Lead education is provided for the families of every tested child with lead detected in blood.

Rationale and current practice: Currently, public health actions are triggered by a blood lead level defined as elevated, or =>4.5  $\mu$ g/dL. However, given that any detection of lead in blood is an indication of exposure and given that there is no established safe level of lead in blood, it is vitally important that the family of every child with lead detected in their blood have, at a minimum, an educational intervention.

#### **Blood Lead Levels for Public Health Actions**

- Any detectable level
  - Education of child and family
- Elevated (defined as =>4.5 μg/dL)
  - > Nurse case management
  - > Environmental investigation

#### Component #3: Data

<u>Goal:</u> The data management system captures both blood lead testing data and environmental data including testing and abating of homes.

Rationale and current practice: Current lead data management systems are fragmented and do not have the necessary functionality to support LHDs in their work. MDHHS is in the process of evaluating how to integrate its statewide blood lead testing data with its lead home inspections/abatement data, so that the data systems will have the full functionality needed by public health officials at all jurisdictional levels to track and understand lead exposure statewide.

<u>Component #4: Interventions for children with EBLLs</u> (defined as 5 micrograms per deciliter of blood or greater).

<u>Goal</u>: Every EBLL child receives nurse case management and/or case management services provided by non-nurses (e.g. social workers, community health workers).

Rationale and current practice: Currently LHDs can bill Medicaid for nurse case management services only for Medicaid-enrolled children with venous-confirmed EBLLs. The Medicaid rate does not cover all the costs associated with a completed home visit (e.g. telephone calls, attempted home visits, mailed materials). Many case management services can be provided by professionals in disciplines other than nursing, similar to services for children enrolled in Children's Special Health Care Services, but LHDs cannot be reimbursed for these.

#### Component #5: Identifying lead hazards

<u>Goal:</u> The home of every child with an EBLL is inspected and tested for lead hazards in paint, soil, dust, and water without cost to the family.

Rationale and current practice: Currently, the MDHHS Lead Safe Home Program (LSHP) provides environmental investigations in the homes of children whose families meet certain eligibility criteria. A small number of LHDs provide this service for families with children with EBLL who do not meet LSHP eligibility criteria. These investigations are conducted by trained MDHHS, local Community Development grantees, LHD sanitarians or by contracting with commercial firms. Jurisdiction-wide information and education about lead hazards in homes, home inspections, and lead hazard abatement are essential to

inform parents and the public and ultimately achieve the goal of no children in Michigan with lead in their blood.

<u>Goal:</u> Financial assistance is available to families of children with higher BLLs to relocate to prevent their children from further lead exposure.

Rationale and current practice: Currently there is very limited funding from the MDHHS LSHP to help those families of children undergoing medical treatment for lead poisoning with temporary housing until permanent lead-safe housing is available to them. This means that many children who have EBLLS continue to be exposed to a source of lead within the home environment because relocation is not an option financially. Although permanent relocation could be less expensive than lead home abatement in the long run, there are no funds to assist families in finding new, lead-free permanent housing.

#### Component #6: Infrastructure/staffing

<u>Goal:</u> Every LHD has a minimum of one full time equivalent (FTE) to maintain a coordinated, comprehensive lead elimination and response program and has access to sufficient staff in appropriate professional disciplines to administer all components of comprehensive system, including epidemiologists, data managers, sanitarians, community health workers, nurses, social workers.

Rationale and current practice: Although a few LHDs have one or more FTEs fully dedicated to lead elimination and response, some have none or less than one dedicated FTE due to lack of resources. Lack of staff in a variety of professional disciplines greatly limits their ability to provide continuous and high quality multi-disciplinary response and program management. LHDs must have access to epidemiologists, data managers, sanitarians, community health workers, nurses, and social workers. They also need to have at least one full-time FTE dedicated to coordinating professional services provided within the agency and across the many involved agencies to ensure that the children receive all services needed to eliminate their risk of further exposure to lead in the environment.

#### Workgroup task #3: Develop the cost estimate

After the first meeting the Workgroup members were asked by the Workgroup facilitator to complete a survey related to identifying components of the comprehensive program and providing a rough estimate of what it would cost.

At the second meeting, Workgroup participants discussed survey results, brainstormed factors that should be included in developing the cost estimate in more detail, and the cost estimate options provided by the survey respondents. They discussed approaches based on costs of staff FTEs, costs per unit (e.g., children, homes), and a hybrid of FTEs and unit costs.

Also at the second meeting MDHHS provided information about funding currently provided to LHDs for lead elimination and response, e.g. reimbursement by Medicaid for nurse case management for Medicaid-enrolled EBLL children, so that the funding recommendation would take into consideration funding already provided to LHDs.

Based on the survey results and discussion at the second meeting, the Workgroup facilitator built a spreadsheet with several alternatives for itemized costs of elements of a comprehensive program that were identified by workgroup members. The spreadsheet was emailed to the workgroup for consideration, and it went through several modifications based on Workgroup member reviews. The modified spreadsheet was discussed at the third meeting. It included cost estimates of \$43 million and \$100 million. At the request of the participants in the third meeting, a third alternative, for \$81 million, was developed after the meeting.

At the same time, the Workgroup was provided a cost estimate of \$7.3 million for what MDHHS would need to support any of LHD cost estimate options. Funding would be for program staffing, laboratory support (equipment, materials, and personnel), computer application redesign, and program evaluation. MDHHS also identified funds they provide annually to LHDs for lead elimination and response, which would be subtracted from the amount recommended for LHDs.

At the fourth meeting on August 3, 2020, the three LHD cost estimate proposals were discussed. After discussion and straw polls, the meeting participants concluded that \$43 million was not sufficient, but that \$81 million would be sufficient for every LHD to provide comprehensive lead elimination and response, and that \$100 million would be ideal, providing funds for enhanced lead elimination and response activities. Reasons to support or oppose are summarized in Table 2.

Itemized budgets for the \$43 million, \$81 million, and \$100 million LHD options and the MDHHS support budget of \$7.3 million are included in Appendix 3.

Table 2: Three proposed cost estimates for LHD comprehensive lead elimination and response, cost basis, and reasons to support and oppose each of the alternatives

LHD Cost Estimate	Cost basis		Reasons for support		Reasons to oppose
\$43 million	Based on services related to testing of <i>all</i> estimated 230,00 children at age one and two each year and 6,000 children with EBLLs	•	Reflects recommended policy of testing all children at age one and two (universal testing) rather than testing of at-risk children only (targeted testing). Includes a minimum of 1 FTE for every LHD, plus additional 135 SME FTEs to be allocated as needed	•	Does not include funding for enough FTEs for comprehensive lead elimination and response programs in every LHD.
\$81 million	Based on services related to testing of all estimated 230,00 children	•	Reflects recommended policy of testing all children at age one and two	•	May be difficult to recruit so many new staff in appropriate professions.

	at age one and two each year and 6,000 children with EBLLs,  AND  Minimum of 4 SME FTEs in every LHD and additional 180 FTEs to be allocated to LHDs depending on need.	(universal testing) rather than testing of at-risk children only (targeted testing).  Provides for a minimum of 4 FTE SMEs for every LHD, plus additional 180 SME FTEs to be allocated as needed.  Provides more funds to promote testing in provider offices and conduct environmental investigation than \$43 estimate.  Is the minimum likely needed for LHDs to	
		address comprehensive lead elimination and response.	
\$100 million	Based on services related to testing of all estimated 230,00 children at age one and two each year and 6,000 children with EBLLs,	Ensures that even the smallest LHDs have funding and enough full-time SME staff to cover all functions of comprehensive program.	May be difficult to recruit even more new staff in appropriate professions.
	AND  Minimum of 4  SME FTEs in  every LHD and additional 250  FTEs to be allocated to LHDs depending on need.		

#### Outcome: Funding recommendation

#### Consensus principles for the recommendation:

- There is no safe level of lead in the body.
- Universal blood lead testing of all children at age one and two is essential to ensure comprehensive lead elimination and response.
- Funding and subject matter expertise in multiple disciplines must be available to every LHD regardless of size of the population under its jurisdiction to serve all Michigan children.
- Regionalization of resources and expertise can be a cost-effective approach for smaller LHDs.
- The Workgroup noted the public health threat of lead in the environment is a long-term problem
  and that comprehensive lead elimination and response require a long-term commitment of funds to
  every jurisdiction in the state in order to eliminate the cost burden of poor health outcomes for the
  State of Michigan and to retire the need for continual intervention.
- The Workgroup recognized the challenges of the tremendous impact of COVID-19 on public health priorities and Michigan's state budget in 2020, yet also recognized that the cost of inaction on lead remains in place even during the pandemic. It should be noted that shelter-in-place and homebound learning during the pandemic increases the time children are at home and potentially exposed to lead in older homes.

#### Scope of the funding recommendation

- This report provides an overall annual cost estimate recommendation for the funds needed by LHDs for comprehensive lead elimination and response
  - The amount of funds currently allocated by MDHHS to LHDs for lead elimination and response is subtracted from the cost estimate.
  - o In future years, the amount of funds needed by LHDs for comprehensive lead elimination and response may decrease if the program is successful.
- This report does not recommend a formula for how resources should be allocated to each of Michigan's 45 LHDs, recognizing that such a recommendation would need to take many factors into consideration.
- This report also includes a cost estimate for MDHHS to support LHDs.
  - The MDHHS budget includes several one-time costs for year one, for computer application/development and laboratory equipment, that would not be needed in subsequent years.
  - The MDHHS budget includes estimated annual costs for a comprehensive process and outcome evaluation to be conducted by an outside contractor.
- This funding recommendation does not include direct costs for abatement of lead hazards in homes, water systems, or other environments, because direct lead abatement is outside the scope of LHD activity.

#### Funding recommendation

The Workgroup concluded that \$86,542,485 annually would be sufficient for comprehensive lead elimination and response programs in every LHD. (Table 3)

- This would support a minimum of four FTE professional staff in the disciplines needed to
  address lead, which may include nurses, epidemiologists, sanitarians, and others, in every one
  of the 45 LHDs and additional professional and administrative staff distributed among the LHDs
  as needed.
- It would provide funds for MDHHS support to the program.
- It subtracts the amount already provided annually by MDHHS to selected LHDs for lead.

The Workgroup concluded that \$105,206,193 would be needed annually for an enhanced, fully funded, comprehensive lead elimination and response program in every LHD. (Table 3)

 In addition to the \$81 million cost estimate, this estimate includes support for additional professional staff in the multiple disciplines needed to address lead and enhancements to prevention programs.

Table 3: Sufficient and Full Annual Cost Estimates for Comprehensive Lead Elimination and Response Programs in all LHDs.

Sufficient Funding for Comprehensive Program			
Cost estimate for LHDs	\$81,073,213		
Less funds provided by MDHHS	(\$1,840,494)		
Total LHD	\$79,232,719		
Funds for MDHHS support	\$7,309,766		
Grand total	\$86,542,485		

Full Funding for Comprehensive Program			
Cost estimate for LHDs	\$99,736,921		
Less funds provided by MDHHS	(\$1,840,494)		
Total LHD	\$97,896,427		
Funds for MDHHS support	\$7,309,766		
Grand total	\$105,206,193		
130			

#### Appendix 1: Section 1238 Workgroup Members

External Workgroup Members				
Last	First	Agency	Title	
Agboka	Andrea	Oakland County Health Division	Nursing supervisor	
Austerberry	Carol	Wayne County Health Department (HD)	Health Officer (HO) and Environmental Health (EH) director	
Bianchi*	Anne	District Health Dept 10	WIC Program Director	
Bora	Nirali	Kent County HD	Medical Director	
Bowen	Ken	Ionia County HD	HO and EH director	
Brink	Gail	Kent County HD	Finance Director	
Britten*	Nicki	Berrien County HD	НО	
Drautz	Tony	Oakland County Health Division	Environmental Health Administrator	
Haan	Paul	Healthy Homes Coalition of W. Michigan	Director	
Keast	Jill	Muskegon County HD	Public Health Education Supervisor	
Nickert	Jane	Washtenaw County HD	Director of nursing	
Reichard	Tom	District Health Dept 10	EH Director	
Reynolds	Tina	Michigan Environmental Council	Environmental Health Program Director	
Ridella	Bill	Macomb County HD	НО	
Simmonds	Sara	Kent County HD	EH Director	
Surma	Aimee	Detroit HD	Lead intervention and Prevention Program Manager	
Travis	Rashmi	Jackson County HD	HO ,	
Withington	Scott	Detroit HD	EH Manager	

<sup>\*</sup> Resigned in June 2020

Last Name	First	Program	Title
Bell	James	Public Health Administration	State Administrative Manager
de la Rambelje	Laura	Local Health Services - Bureau of Health and Wellness	Director
Groetsch	Kory	Division of Environmental Health	Director
Largo	Tom	Environmental Epidemiology Section	Section Manager
Lyon-Callo	Sarah	Bureau of Epidemiology and Population Health	Director
Medina	Angela	Childhood Lead Poisoning Prevention Program	Health Educator
Speidel	Carin	Healthy Homes Section	Section Manager
Stanbury	Martha	Division of Environmental Health	Public Health Consultant and Project Facilitator
Stoltman	Gillian	Independent Pro	ject Consultant Advisor
Twichell	Michelle	Childhood Lead Poisoning Prevention Program	Unit Manager
Wisinski	Courtney	Healthy Home Section	Departmental Manager

### Appendix 2: Components of Comprehensive Lead Response and Elimination: Local Health Department and MDHHS Support Functions

Component	Component Goals	Local Health Department	MDHHS Support Functions
Category		Functions	
BLL testing	All children are tested	Educating providers and the	Working with policymakers
	once at ages one and	public about universal	and professional
	two, or if not, by age 6	testing. Collaborating with	associations to ensure
	("universal testing").	Medicaid Health Plans to	support for universal
		improve testing rates.	testing. Statewide
		Monitoring provider offices	education about testing
		for compliance with	recommendations.
		screening/testing.	Developing, disseminating
		Identifying and overcoming	educational materials for
		barriers to testing. Testing	use locally. Developing,
		all children in public health	maintaining policies and
		and WIC clinics.	procedures for testing.
	At risk	Educating OB/Gyn and	Providing data to track
	pregnant/breastfeeding	Nurse Midwives to identify	successes in testing.
	women are tested.	at risk women for testing.	Developing/maintaining
	Elevated capillary tests	Educating health care	capacity in MDHHS Bureau
	get confirmatory venous	providers about the need	of Laboratories to analyze
		for venous testing.	all submitted BLL
		Outreach to families of	specimens.
		children with EBLL test	
		results by capillary blood to	
		encourage venous testing,	
		facilitating overcoming	
		barriers to venous testing	
		(e.g., transportation).	
		Providing venous retesting	
		in public health and WIC	
		clinics.	
BLL data	Data management	Entering information	Replacing current systems
	system has functionality	collected during case	with a state-wide data
	to track tested children	follow-up into data system.	management system that
	including nurse case	Using system to track	has functionality needed
	management, venous	follow-up with EBLL	by LHDs.
	retesting, links to	children.	
	environmental		
	investigation and		
	exposure mitigation.		

	Data management system is used by LHDs to generate reports and conduct data analysis; communicate summary data results to public.	Analyzing data. Using data to target resources and activities. Communicating summary data to the public and policymakers.	Conducting in-depth data analyses statewide to identify high risk communities, risk factors, trends over time, compliance with reporting laboratory results and testing requirements,
Services to tested children	Families of every child with lead detected in blood are educated about the test results.	Educating providers and providing family handouts so they can educate families of tested children. Making direct contacts with families for education.	Developing and disseminating educational materials.
	Every venous confirmed EBLL child receives case management.	Educating every EBLL family by mail/phone. Providing EBLL nurse case management to venous confirmed EBLL children. Providing alternate/nonnurse EBL case management services as needed.	Developing/maintaining EBL case management protocols and training for LHD staff.
	Children with very high BLLs receive medical treatment as indicated.	Ensuring that children with high BLLs are referred immediately to facility that can provide medical treatment and working with the family to ensure that the child will have a leadsafe home at discharge.	Providing technical support and direction on medical and case management.
	EBLL services are coordinated with other services (e.g., MIHP, CSHCS, Medicaid Managed Care, mental health).	Developing/maintaining compendium of community resources. Maintaining communications with other service providers and data systems to ensure coordination of services.	Providing materials, training, and statewide coordination.
Lead hazards identified	The home/alternate home of every child with confirmed EBL has an Environmental Investigation.	Working with EBLL families to complete application to MDHHS LSHP to request Environmental Investigation. Providing Environmental Investigations by trained LHD staff.	Maintaining systems for reviewing/approving LSHP applications. Overseeing training programs and licensing LIRA inspectors with EBLL endorsement.

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	The public is educated about hazards of lead in homes, including when homes should be tested and where to request the environmental investigation.	Educating the public and property owners about how to identify lead hazards and where to go for help. Working with housing agencies, banks, insurers, and landlords to ensure rental properties follow lead inspection/testing requirements.	Developing and disseminating educational materials and information about best practices in policy development at the local level.
	Lead hazards in public water supplies identified.	Educating the public.	Tracking and monitoring testing results provided to the Department of Energy, Great Lakes, and Environment (EGLE) by water purveyors.
	Lead hazards in paint, dust, soil, water in schools/daycare identified.	Educating school and daycare administrators on lead hazards and inspection options. Conducting investigations in facilities where clusters of EBLL children have been identified.	Providing educational materials. Collaborating with the Departments of Education and Licensing and Regulatory Affairs to ensure lead education and regulatory compliance.
	Other suspect lead exposure sources for EBLL children are investigated	When investigation of usual lead sources for EBLL children is negative, conducting public health investigation of other potential sources, e.g. contaminated products, parental hobbies, or work.	Providing technical assistance in the investigations. Coordinating investigations that involve multiple LHD jurisdictions.
Lead hazards abated	Homes with paint, dust, soil lead hazards identified get home abated.	Working with families to complete LSHP application. Providing guidance to families not eligible for home abatement assistance from LSHP on other resources. Working with housing agencies, banks, insurers, and landlords to ensure rental properties follow requirements for no lead hazards.	Maintaining the LSHP statewide. Managing funds for home abatements. Overseeing and promoting trained, licensed workforce of contractors. Collaborating with involved federal agencies including EPA and HUD.

	Families in homes with lead hazards are provided with permanent, alternative living or accommodations until hazards are abated.	Educating families about interim/other alternatives to home abatement, e.g. relocation. Ensuring that chelated children have leadsafe home to return to.	Providing financial assistance to families of chelated children for temporary relocation, until child has lead-safe housing to go to.
	Homes in communities with Action Level Exceedances (ALE) of lead in water supply have water filters until lead pipes replaced.	Participating in water filter distribution events in ALE communities. Educating ALE communities about recommendations for safe drinking water.	Educating communities with ALEs. Providing ALE communities with data on blood lead testing and EBLLs. Organizing water filter distribution events. Conducting environmental investigations in ALE communities.
	Products contaminated with lead are taken out of circulation.	Working with regulatory agencies to interdict contaminated products.	Providing technical support to LHDs.
	Local ordinances are in line with Public Health Code and best practices in housing codes.	Working with local authorities to evaluate and revise local ordinances when appropriate.	Ensuring that Public Health Code supports local jurisdiction needs. Providing information on best practices in housing codes.
	Rental properties follow lead requirements; building codes are enforced.	Taking enforcement actions regarding housing codes up to/through prosecution where needed and working with prosecutors to support legal actions.	Providing technical support as needed.
Infrastructure	Legal liability protections for LHD staff re lead are adequate and in line with protections in other areas.	Ensuring that policies and procedures are in line with legal requirements and protections for LHD staff.	Ensuring that legal protections for lead related activities in the Public Health Code and rules are consistent with legal protections for other public health response functions.
	Professional and support staffing are adequate to meet needs of comprehensive program	Having at least one FTE per LHD dedicated to lead. Hiring, contracting out, utilizing regional resources for staffing, including data manager, nurse, community health worker, social worker, epidemiologist,	Providing training. Establishing systems for regionalization of functions as needed.

	paralegal, sanitarian, secretary	
The cost of BLL testing is covered for all children	Performing BLL testing at WIC and in PH clinics for all children at no cost to families.	Promoting procurement of funds for these programs; managing, coordinating, and distributing allocated
Financial systems are in place so that LHDs are reimbursed/can bill for EBLL nurse case management (NCM) for all EBL children.	Having systems in place to bill MDHHS for all EBLL NCM home visits.	funds.
Reimbursement for EBLL NCM from Medicaid is adequate to cover LHD costs.	Billing MDHHS for all EBL nurse case management activities that are eligible for Medicaid reimbursement.	
Reimbursement for EBL NCM for non-Medicaid children is covered.	Providing information to MDHHS to support request for reimbursement from other sources, including private insurers, other safety net programs, grants.	
Reimbursement for case management services not performed by nurses is covered.	Administering the non- nurse EBLL case management program locally.	
Funds are available to support relocation (temporary or permanent) for at-need families with EBLL children.	Administering relocation fund program locally.	
Dedicated lead funding allocated to LHDs allows for flexibility to administer programs based on local needs and priorities	Allocating funds for programs based on assessment of local needs and priorities. Performing ongoing program evaluation to determine appropriate	
	Financial systems are in place so that LHDs are reimbursed/can bill for EBLL nurse case management (NCM) for all EBL children. Reimbursement for EBLL NCM from Medicaid is adequate to cover LHD costs. Reimbursement for EBL NCM for non-Medicaid children is covered.  Reimbursement for case management services not performed by nurses is covered. Funds are available to support relocation (temporary or permanent) for at-need families with EBLL children. Dedicated lead funding allocated to LHDs allows for flexibility to administer programs	covered for all children  Covered for all children  Children at no cost to families.  Financial systems are in place so that LHDs are reimbursed/can bill for EBLL nurse case management (NCM) for all EBL children.  Reimbursement for EBLL NCM from Medicaid is adequate to cover LHD costs.  Reimbursement for EBL NCM for non-Medicaid children is covered.  Reimbursement for case management services not performed by nurses is covered.  Reimbursement for case management services not performed by nurses is covered.  Funds are available to support relocation (temporary or permanent) for at-need families with EBLL children.  Dedicated lead funding allocated to LHDs allows for flexibility to administer programs based on local needs  MIC and in PH clinics for all children at no cost to families.  Having systems in place to bill MDHHS for all EBL nurse case management activities that are eligible for Medicaid reimbursement.  Providing information to MDHHS to support request for reimbursement from other sources, including private insurers, other safety net programs, grants.  Administering the nonnurse EBLL case management program locally.  Administering relocation fund program locally.  Allocating funds for programs based on assessment of local needs and priorities. Performing ongoing program evaluation

#### Appendix 3: Detailed cost breakdown: \$43 million, \$81 million, \$100 million, and MDHHS support

See attached spreadsheet.

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<sup>&</sup>lt;sup>12</sup> Centers for Disease Control and Prevention. Managing elevated blood lead levels among young children: Recommendations from the advisory committee on childhood lead poisoning prevention. March 2002. https://www.cdc.gov/nceh/lead/casemanagement/managingEBLLs.pdf

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<sup>&</sup>lt;sup>14</sup> https://www.michigan.gov//documents/mdhhs/CLEEC Action Plan 613287 7.pdf

Category	Component	LHD role	LMD cost calculator	LHD cost
BL testing	All children are tested twice before age 3 or, if not tested by age 3, tested at least once by age 6. At risk pregnant women are tested.	Promote testing of all children at age one and two, or by age 6 if not tested previously, which is the recommendation of the Michigan Child Lead Poisoning Elimination Board, including use of "academic detailing" approach and testing assurance by review of testing records. This would include an estimated 230,245 children age one and two, based on U.S. Census American Community Survey. Promote testing of at-risk pregnant/lactating women (At risk defined by CDC and ACOG). Test all children in public health and WIC clinics (estimate 15,000 children). Make point of care testing ("LeadCare II" machine) more available.	Outreach education of providers @ \$20 per provider x 7000 pediatricians, family practice and ob/gyn. \$25 per blood lead test to cover costs of WIC salaries, LeadCare test kit and related expenses . \$6.56 per test for tests done in public health clinics for 15,000 kids. \$2,000 per LeadCare II machine for 10 machines.	\$633,400
	Elevated capillary tests get confirmatory venous	Ensure venous retesting of capillary elevated blood lead level (EBLL) test by follow-up with providers and families, including providing assistance with overcoming barriers to retests. Venous retesting of children with capillary EBLLs in public health/WIC clinics. Calculation for the number of cap EBLLS with universal testing: 3,648 children under age 6 with capillary EBLL and 90 children age 6-17 with capillary EBLLs in 2018 = 3738; expect 60% increase in number of cap EBLL tests with universal testing = 5,981.	\$50 per child with capillary EBLL for outreach, education, transportation assistance and, if needed cost of venous test for those without insurance, for 5,981 capillary tests.	\$299,050
BL data	Data management system for all LHDs has functionality to track children in LHD jurisdiction: EBL NCM, other EBL interventions, chelation, venous retesting, progress of EBL children in lowering BLLs, link to environmental investigation and exposure mitigation.	Data entry and basic data management; use BL testing data to generate data for tracking children.	\$20,000 per LHD for basic IT support plus \$3 per tested child for data management/entry.	\$1,590,735
	Statewide data system is used by LHDs to conduct data analysis and generate reports; communicate summary data results to public, public health and providers.	Data analysis and report writing,	included in FTE count in infrastructure section below	

LMD cost	\$759,810	\$1,314,108	
LHD cost calculator	Based on MDHHS data showing that 1/3 of all BL tests have a detectable lead level, assume 75,981 (33% of 230,245 children) will have at least one test result a year at detectable levels. \$10 average cost of education for the 75,981 children with detectable lead in blood.	Assume EBLL percent remains same as 2018 at 2.9%: 2.9% x 270,322 tested children =7,839 children with EBLLs. vEBLL percent is 58% of total EBLL =4547. Assume incident cases are 45% of annual prevalnce number = 2046 incident vEBLLs. (1) For EBL-NCM: 2046 x 6 visits x \$202 (Medicaid rate) but assume Medicaid will cover 80% who are Medicaid enrolled = 409 non-Medicaid vEBL children. (2) Care coordination by non-nurse: 2046 x 4 visits x \$100 per visit.	Included in LHD case management costs Included in LHD case management costs
LHO role	Provide mailed, telephone, electronic, and/or in-person lead education to family of every child with detectable lead in blood.	Every venous confirmed EBL child receives case Provide in-home Elevated Blood Lead Nurse Case Management from LHD  (VEBL-NCM) by a nurse to every child with a venous blood lead level [2.9% x 270,322 tested children =7,839 children with (VEBLL), according to MDHHS protocol, and provide supplemental case management and care coordination by a non-nurse.  (VEBLNCM) by a nurse to every child with a venous blood lead level [2.9% x 270,322 tested children =7,839 children with early say of total EBLL =4547. Assume TBLLs. VEBLL percent is 58% of total EBLL =4547. Assumer = 2046 incident cases are 45% of annual prevalnce number = 2046 incident vEBLLs. (1) For EBL -NCM: 2046 x 6 visit children. (2) Care coordination by non-nurse: 2046 incident visit.	milies to ensure child receives medical care. coordination services to children with EBLL. Provided professionals.
Component	Families of every child with a detectable blood lead level are educated about the test results	Every venous confirmed EBL child receives case I management from LHD	Children with very high BLLs receive medical Work with fa treatment including chelation.  EBLL services are coordinated with other services (e.g., MIHP, CSHCS, Medicaid Managed by non-nurse Care, mental health)
Category		Services to tested children	

LHD cost	\$1,671,300	\$2,250,000			\$1,125,000		\$675,000				
LHD cost calculator	1046 incident vEBL x 1,500 per home investigation by licensed inspector.\$50 per home for 2046 home Els for follow-up education.	Jurisdiction-wide education: on average \$50,000 per LHD.	Included in FTE count in infrastructure section	Included in FTE count in infrastructure section	Costs for other investigations - e.g. inspections at shooting clubs or of homes/cars of workers with EBLLs: \$25,000 per LHD	Included in FTE count in infrastructure section	\$5000 per family for estimated 13S children's families with children with BLLs =>15 ug/dL, based on 2018 MDHHS blood lead testing data.	Included in FTE count in infrastructure section	Included in FTE count in infrastructure section	Included in FTE count in infrastructure section	Included in FTE count in infrastructure section
LHD role	LHD- trained staff or their contractors do lead Els. For the 4547 vEBLLs, assume 45% are incident cases = 2046. Assuming state/federally funded agencies will do 1000 Els, based on MDHHS Healthy Homes Section estimate of current capacity, thus LHDs do remaining 1046 Els. In addition to the Els, the LHDs to do follow-up to explain results to all families with Els.	Jurisdiction-wide education (e.g. at health fairs, through partner organizations, social media, mass media campaigns).	Educate communities about testing of lead in public water supplies Included in FTE count in infrastructure section	Provide eudcation as follow-up to schools/daycares where hazards included in FTE count in infrastructure section identified	Coordinate the investigation into other sources of lead exposure; may include referral to MIOSHA, obtaining suspect products for testing, on-site inspection of shooting clubs, contacting lead exposed adults to evaluate potential take-home lead.	Ensure that families know about how to get help to abate the home and provide assistance in completing application for financial assistance.	J-safe housing and provide funds to help tion, for families with children with EBLLs.	Provide public education and participation in water filter distribution events in communities where water hazards have been identified.	Products contaminated with lead are taken out Partner with agencies with regulatory authority (e.g., MDARD) to of circulation.	Advise policy makers	Advise policy makers and enforce selected building codes.
Component	The home/alternate home of every child with confirmed EBLL has a Lead Environmental Inspection (EI)	The public is educated about hazards of lead, including when homes should be tested and where to request the environmental investigation.	Lead hazards in public water supplies identified.	Lead hazards in paint, dust, soil, water in schools/daycare identified.	Other suspect lead exposure sources for EBL children are investigated	Homes with paint, dust, soil lead hazards identified get home abated	Families in homes with lead hazards are provided with permanent alternative living or until hazards are abated.	Homes in communities with Action Level Exceedances (ALE) of lead in water supply have water filters until lead pipes replaced.	Products contaminated with lead are taken out of circulation.	ces are in line with Public Health t practices in housing codes.	Rental properties are in compiance with lead requirements; building codes are enforced.
Category		Lead hazards identified						Lead hazards abated	1		

LHD cost	\$32,760,000	\$43,078,403
LHD cost calculator	1 FTE per LHD and 135 FTE (average 3 FTE per LHD) including salary and fringe @\$140,000 to be allocated to LHDs as needed, and 30% of salaries and fringe for administrative	
LHD role	Maintain professional and support staff to cover all activities (e.g. phone calling, convening partners, providing input into ordinance changes);includes funding for all or part of salaries of e.g., nurses, social workers, community health workers, health educators, phlebotomists epidemiologists, data analysts, sanitarians, administrative support.	
Component	Legal liability protections for LHD staff re lead are adequate and in line with protections in other areas.  Professional and support staffing are adequate to meet needs of comprehensive program  The cost of BL testing is covered for all children financial systems are in place so that LHDs are reimbursed/can bill for EBL NCM from Medicaid is adquate to cover LHD costs.  Reimbursement for EBL NCM from Medicaid is adquate to cover LHD costs.  Reimbursement for case management services of this programs are available to support relocation (temporary or permanent) for at-need families.  Key partnerships are institutionalized.  Dedicated lead funding allocated to LHDs allows for enough flexibility to administer programs based on local needs and priorities.	
Category	Infrastructure	Total

All children are tested twice before age 3 or, if not tested women are tested twice before age 3 or, if not tested women are tested twice before age 3 or, if not tested resid previously, which is the recommendation women are tested, women are tested, including use of "academic detailing" approach and testing assurance by review of testing records. This would include an estimated 20.345 children age on a five, based on U.S. Ciensus American Community Survey. Promote testing of arrisk pregnant/lactating women (Arrisk defined by U.C. and ACOG). Test all children in public health and WI clinics (estimate 15,000 children). Make point of care testing ("Leadcare II" machine) more available.  Elevated capillary tests get confirmatory venous retesting providing assistance with overcoming barriers to track children in UHD jurisdiction: Bit LNDA, other EBI. In to track children in UHD jurisdiction: Bit NDA, other EBI. interventions, chelation, venous retesting, progress of EBI. children in unwerring BLLs, ink to environmental investigation and exposure mitigation.  Statewide data system is used by UHDs to conduct date analysis and generate reports; communicate summary data results to public, public health and providers.	Catagony	Component	IHDrole	LHD cost calculator	LHD cost
Elevated capillary tests get confirmatory venous  Ensure venous retesting of capillary elevated blood lead level (EBLL) test by follow-up with providers and families, including providing assistance with overcoming barriers to retests. Venous retesting of children with capillary EBLLs in public health/WIC clinics. Calculation for the number of cap EBLLs with universal testing. 3,648 children under age 6-17 with capillary EBLLs in 2018 = 3738; expect 60% increase in number of cap EBLLs in 2018 = 3738; expect 60% increase in 2018 = 3738; expect 60% inc	BL testing	All children are tested twice before age 3 or, if not tested by age 3, tested at least once by age 6. At risk pregnant women are tested.	Promote testing of all children at age one and two, or by age 6 if not tested previously, which is the recommendation of the Michigan Child Lead Poisoning Elimination Board, including use of "academic detailing" approach and testing assurance by review of testing records. This would include an estimated 230,245 children age one and two, based on U.S. Census American Community Survey. Promote testing of at-risk pregnant/lactating women (At risk defined by CDC and ACOG). Test all children in public health and WIC clinics (estimate 15,000 children). Make point of care testing ("LeadCare II" machine) more available.	Outreach education of providers @ \$20 per provider x 7000 pediatricians, family practice and ob/gyn. \$25 per blood lead test to cover costs of WIC salaries, LeadCare test kit and related expenses . \$6.56 per test for tests done in public health clinics for 15,000 kids. \$2,000 per LeadCare II machine for 200 machines.	\$1,013,400
Data management system for all LHDs has functionality to track children in LHD jurisdiction: EBL NCM, other EBL interventions, chelation, venous retesting, progress of EBL children in lowering BLLs, link to environmental investigation and exposure mitigation.  Statewide data system is used by LHDs to conduct data analysis and generate reports; communicate summary data results to public, public health and providers.		Elevated capillary tests get confirmatory venous	Ensure venous retesting of capillary elevated blood lead level (EBLL) test by follow-up with providers and families, including providing assistance with overcoming barriers to retests. Venous retesting of children with capillary EBLLs in public health/WIC clinics. Calculation for the number of cap EBLLS with universal testing: 3,648 children under age 6 with capillary EBLL and 90 children age 6-17 with capillary EBLLs in 2018 = 3738; expect 60% increase in number of cap EBLL tests with universal testing = 5,981.	\$50 per child with capillary EBLL for outreach, education, transportation assistance and, if needed cost of venous test for those without insurance, for 5,981 capillary tests.	\$299,050
Data analysis and report writing,	BL data	Data management system for all LHDs has functionality to track children in LHD jurisdiction: EBL NCM, other EBL interventions, chelation, venous retesting, progress of EBL children in lowering BLLs, link to environmental investigation and exposure mitigation.		\$20,000 per LHD for basic IT support plus \$3 per tested child for data management/entry.	\$1,590,735
		Statewide data system is used by LHDs to conduct data analysis and generate reports; communicate summary data results to public, public health and providers.	Data analysis and report writing,	included in FTE count in Infrastructure section below	

Category	Component	LHD role	LHD cost calculator	LHD cost
	Families of every child with a detectable lead level are educated about the test results	Provide mailed, telephone, electronic, and/or in-person lead Based on MDHHS data showing that education to family of every child with detectable lead in 1/3 of all BL tests have a detectable blood.  1/3 of all BL tests have a detectable lead in the 75,981 (33% of 230,245 children) will have at least one test result a year at detectable levels. \$20 average cost of education for the 75,981 children with detectable lead in blood.	Based on MDHHS data showing that 1/3 of all BL tests have a detectable lead level, assume 75,981 (33% of 230,245 children) will have at least one test result a year at detectable levels. \$20 average cost of education for the 75,981 children with detectable lead in blood.	\$1,519,620
	Every venous confirmed EBL child receives case management from LHD	Provide in-home Elevated Blood Lead Nurse Case Management (EBL-NCM) by a nurse to every child with a venous blood lead level (vEBLL), according to MDHHS protocol, and provide supplemental case management and care coordination by a non-nurse.	Assume EBLL percent remains same as 2018 at 2.9%: 2.9% x 270,322 tested children = 7,839 children with EBLLs. vEBLL percent is 58% of total EBLL =4547. Assume incident cases	\$1,314,108
Services to tested children			are 45% of annual prevalence number = 2046 incident vEBLLs. (1) For EBL-NCM: 2046 x 6 visits x \$202 (Medicaid rate) but assume Medicaid will cover 80% who are Medicaid enrolled = 409 non-Medicaid vEBL children. (2) Care coordination by non-nurse: 2046 x 4 visits x \$100 per visit.	
	Children with very high BLLs receive medical treatment - chelation. EBL services are coordinated with other services (e.g. MIHP, CSHCS, Medicaid Managed Care, mental health)	Work with families to ensure child receives medical care.  Provide care coordination services to children with EBLL.  Provided by non-nurse professionals.	Included in LHD case management costs Included in LHD case management costs	

Category	Component	LHD role	LHD cost calculator	LHD cost
	The home/alternate home of every child with confirmed EBL has a Lead Environmental Investigation (EI)	LHD- trained staff or their contractors do lead Els. For the 4547 vEBLLs, assume 45% are incident cases = 2046. Assuming state/federally funded agencies will do 1000 Els, based on MDHHS Healthy Homes Section estimate of current capacity, thus LHDs do remaining 1046 Els. In addition to the Els, the LHDs to do follow-up to explain results to all families with Els.	1046 incident vEBL x 1,500 per home EIs by licensed inspector.\$50 per home for 2046 home EIs for followup education.	\$1,671,300
Lead hazards identified	The public is educated about hazards of lead, including when homes should be tested and where to request the environmental investigation.	Jurisdiction-wide education (e.g. at health fairs, through partner organizations, social media, mass media campaigns).	Jurisdiction-wide education: on average \$50,000 per LHD.	\$2,250,000
	Lead hazards in public water supplies identified.	Educate communities about testing of lead in public water supplies	Included in FTE count in infrastructure section	
	Lead hazards in paint, dust, soil, water in schools/daycare identified.	Provide education as follow-up to schools/daycares where hazards identified	Included in FTE count in infrastructure section	
	Other suspect lead exposure sources for EBL children are investigated	Coordinate the investigation into other sources of lead exposure; may include referral to MIOSHA, obtaining suspect products for testing, on-site inspection of shooting clubs, contacting lead exposed adults to evaluate potential take-home lead.	Costs for other investigations - e.g. inspections at shooting clubs or of homes/cars of workers with EBLLs: \$100,000 per LHD	\$4,500,000
	Homes with paint, dust, soil lead hazards identified get home abated	Ensure that families know about how to get help to abate the home and provide assistance in completing application for financial assistance.	Included in FTE count in infrastructure section	
Lead hazards	Families in homes with lead hazards are provided with permanent alternative living or until hazards are abated.	Assist in finding lead-safe housing and provide funds to help \$5000 per family for estimated 135 families with relocation, for families with children with children with EBLLs.  EBLLs.  MDHHS blood lead testing data.	\$5000 per family for estimated 135 children's families with children with BLLs =>15 ug/dt, based on 2018 MDHHS blood lead testing data.	\$675,000
abated	Homes in communities with Action Level Exceedances (ALE) of lead in water supply have water filters until lead pipes replaced.	Provide public education and participation in water filter distribution events in communities where water hazards have been identified.	Included in FTE count in infrastructure section	
	Products contaminated with lead are taken out of circulation.	Partner with agencies with regulatory authority (e.g., MDARD) to take actions.	Included in FTE count in infrastructure section	

Adves of 1	Component	LHD role	LHD cost calculator	LHD cost
	Local ordinances are in line with Public Health Code and best practices in housing codes.	Advise policy makers	Included in FTE count in infrastructure section	
	Rental properties are in compliance with lead requirements; building codes are enforced.	Advise policy makers and enforce selected building codes.	Included in FTE count in infrastructure section	
	Legal liability protections for LHD staff re lead are adequate and in line with protections in other areas.			
	Professional and support staffing are adequate to meet needs of comprehensive program			
====:	The cost of BL testing is covered for all children			
	Financial systems are in place so that LHDs are reimbursed/can bill for EBL NCM for all EBL children	Maintain professional and support staff to cover all	4 FTEs per LHD plus additional 180	
	Reimbursement for EBL NCM from Medicaid is adequate to cover LHD costs.	input into ordinance changes);includes funding for all or	needed. FTE including salary and	000 010 993
וווומאנומרותום	Reimbursement for EBL NCM for non-Medicaid children is covered by other programs	יב פ	and fringe for administrative, \$2000	000,01
	Reimbursement for case management services not performed by nurses is also covered.	epidemiorgists, data analysts, sallitariaris, administrative support.	support.	
	Funds are available to support relocation (temporary or permanent) for at-need families.			
	Key partnerships are institutionalized.			
	Dedicated lead funding allocated to LHDs allows for enough flexibility to administer programs based on local needs and priorities.			
		1 20 1 20 1		
Total				\$81,073,213

Category	Component	5 11/15	LHD cost calculator	LHD cost
	All children are tested twice before age 3 or, if not tested by age 3, tested at least once by age 6. At risk pregnant women are tested.	Promote testing of all children at age one and two, or by age 6 if not tested previously, which is the recommendation of the Michigan Child Lead Poisoning Elimination Board, including use of "academic detailing" approach and testing assurance by review of testing records. This would include an estimated 230,245 children age one and two, based on 0.5. Census American Community Survey. Promote testing of at-risk pregnant/lactating women (At risk defined by CDC and ACOG). Test all children in public health and WIC clinics ("LeadCare II" machine) more available.	Cutreach education of providers (go. \$20 per provider x 7000 pediatricians, family practice and ob/gyn. \$25 per blood lead test to cover costs of WIC salaries, LeadCare test kit and related expenses . \$6.56 per test for tests done in public health clinics for 15,000 kids. \$2,000 per LeadCare II machine for 400 machines.	51,625,400
	Elevated capillary tests get confirmatory venous	Ensure venous retesting of capillary elevated blood lead level (EBLL) test by follow-up with providers and families, including providing assistance with overcoming barriers to retests. Venous retesting of children with capillary EBLLs in public health/WIC clinics. Calculation for the number of cap EBLLS with universal testing: 3,648 children under age 6 with capillary EBLL and 90 children age 6-17 with capillary EBLLs in 2018 = 3738; expect 60% increase in number of cap EBLL tests with universal testing = 5,981.	\$50 per child with capillary EBLL for outreach, education, transportation assistance and, if needed cost of venous test for those without insurance, for 5,981 capillary tests.	\$299,050
	Data management system for all LHDs has functionality to track children in LHD jurisdiction: EBL NCM, other EBL interventions, chelation, venous retesting, progress of EBL children in lowering BLLs, link to environmental investigation and exposure mitigation.	Data entry and basic data management; use BL testing data to generate data for tracking children.	\$50,000 per LHD for basic IT support plus \$3 per tested child for data management/entry.	\$2,940,735

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Category	Component	LHD role	LHD cost calculator	LHD cost
	Statewide data system Is used by LHDs to conduct data analysis and generate reports; communicate summary data results to public, public health and providers.	Data analysis and report writing,	included in FTE count in infrastructure section below	
	Families of every child with a detectable lead level are educated about the test results	Provide mailed, telephone, electronic, and/or in-person lead Based on MDHHS data showing that education to family of every child with detectable lead in blood.  1/3 of all BL tests have a detectable lead in have at least cone test result a year at detectable levels. \$20 average cost of education for the 75,981 children with detectable lead in blood.	Based on MDHHS data showing that 1/3 of all BL tests have a detectable lead level, assume 75,981 (33% of 230,245 children) will have at least one test result a year at detectable levels. \$20 average cost of education for the 75,981 children with detectable lead in blood.	\$1,519,620
Services to tested children	Every venous confirmed EBL child receives case management from LHD	Provide in-home Elevated Blood Lead Nurse Case Management (EBL-NCM) by a nurse to every child with a venous blood lead level (vEBLL), according to MDHHS protocol, and provide supplemental case management and care coordination by a non-nurse.	Assume EBLL percent remains same as 2018 at 2.9%: 2.9% x 270,322 tested children = 7,839 children with EBLLs. vEBLL percent is 58% of total EBLL =4547. Assume incident cases are 45% of annual prevalence number = 2046 incident vEBLLs. (1) For EBL -NCM: 2046 x 6 visits x \$202 (Medicaid rate) but assume Medicaid will cover 60% who are Medicaid enrolled = 818 non-Medicaid vEBL children. (2) Care coordination by non-nurse: 2046 x 4 visits x \$100 per visit.	\$1,809,816
	Children with very high BLLs receive medical treatment -	Work with families to ensure child receives medical care.	Included in LHD case management costs	

Category	Component	LHD role	LHD cost calculator	LHD cost
	EBL services are coordinated with other services (e.g. MIHP, CSHCS, Medicaid Managed Care, mental health)	Provide care coordination services to children with EBLL. Provided by non-nurse professionals.	Included in LHD case management costs	
	The home/alternate home of every child with confirmed EBL has a Lead Environmental Investigation (EI).	LHD- trained staff or their contractors do lead Els. For the 4547 vEBLLs, assume 45% are incident cases = 2046. Assuming state/federally funded agencies will do 1000 Els, based on MDHHS Healthy Homes Section estimate of current capacity, thus LHDs do remaining 1046 Els. In addition to the Els, the LHDs to do follow-up to explain results to all families with Els.	1046 incident vEBL x 2,000 per home EI by licensed inspector.\$50 per home for 2046 home EIs for followup education.	\$2,194,300
Lead hazards identified	The public is educated about hazards of lead, including when homes should be tested and where to request the environmental investigation .	Jurisdiction-wide education (e.g. at health fairs, through partner organizations, social media, mass media campalgns).	Jurisdiction-wide education: on average \$100,000 per LHD.	\$4,500,000
	Lead hazards in public water supplies identified.	Educate communities about testing of lead in public water supplies	Included in FTE count in infrastructure section	
	Lead hazards in paint, dust, soil, water in schools/daycare identified.	Provide education as follow-up to schools/daycares where hazards identified	Included in FTE count in infrastructure section	
	Other suspect lead exposure sources for EBL children are investigated	Coordinate the investigation into other sources of lead exposure; may include referral to MIOSHA, obtaining suspect products for testing, on-site inspection of shooting clubs, contacting lead exposed adults to evaluate potential take-home lead.	Costs for other investigations - e.g. Inspections at shooting clubs or of homes/cars of workers with EBLLs: \$100,000 per LHD	\$4,500,000
	Homes with paint, dust, soil lead hazards identified get home abated	Ensure that families know about how to get help to abate the home and provide assistance in completing application for financial assistance.	Included in FTE count in infrastructure section	
Lead hazards	Families in homes with lead hazards are provided with permanent alternative living or until hazards are abated.	Assist in finding lead-safe housing and provide funds to help families with relocation, for families with children with EBLLs.	\$5000 per family for estimated 300 children's families with children with BLLs =>15 ug/dL, based on 2018 MDHHS blood lead testing data.	\$1,500,000

LHD cost										\$78,850,000							
LHD cost calculator	Included in FTE count in infrastructure section	Included in FTE count in infrastructure section	Included in FTE count in infrastructure section	Included in FTE count in infrastructure section					4 FTEs per LHD plus additional 250 FTEs to be allocated to LHDs as	needed. FTE including salary and fringe@\$140,000; 30% of salaries	and fringe for administrative. \$2000 per FTE for computer and related IT	support.			1		
LHD role	Provide public education and participation in water filter distribution events in communities where water hazards have been identified.	Partner with agencies with regulatory authority (e.g., MDARD) to take actions.	Advise policy makers	Advise policy makers and enforce selected building codes.					Maintain professional and support staff to cover all activities (e.g. phone calling, convening partners, providing	input into ordinance changes);includes funding for all or part of salaries of e.g., nurses, social workers, community	health workers, health educators, phlebotomists epidemiologists, data analysts, sanitarians, administrative	support.					
Component	Homes in communities with Action Level Exceedances (ALE) of lead in water supply have water filters until lead opines replaced.	minated with lead are taken out of	ances are in line with Public Health Code and ces in housing codes.	Rental properties are in compliance with lead requirements; building codes are enforced.		Legal liability protections for LHD staff re lead are adequate and in line with protections in other areas.	Professional and support staffing are adequate to meet needs of comprehensive program	The cost of BL testing is covered for all children	Financial systems are in place so that LHDs are reimbursed/can bill for EBL NCM for all EBL children	Reimbursement for EBL NCM from Medicaid is adequate to cover LHD costs.	Reimbursement for EBL NCM for non-Medicaid children is lowered by other programs	anagement services not covered.	Funds are available to support relocation (temporary or		Key partnerships are institutionalized.	enough flexibility to administer programs based on local needs and priorities.	
Category	abated (	4 II. U	<u> </u>	<u> </u>	1		<u> </u>	1	1 44 1	Infrastructure t	<u> </u>	que sil	<u>  -                                   </u>	<u>~ 1</u>	_   [	- W E	

Category	Component	LHD role	LHD cost
tal			\$99,736,921

## APPENDIX 3 MDHHS DETAIL

FTE new positions	Salary		Fringe	Total
Public Health Consultant-11 (Health Educator)	\$ 76,086	\$	58,587	134,673
Departmental Specialist-2	\$ 80,870	s	62,270	143,141
Epi-A	\$ 81,494	s	62,751	144,245
Departmental Tech-10 (4)	\$ 227,968	s	175,535	403,503
Unit Manager	\$ 89,024	s	68,548	157,572
Nurse Consultant-A	\$ 83,678	s	64,432	148,111
Departmental Analyst- 12	\$ 74,027	s	57,001	131,028
Departmental Analyst-11 (4)	\$ 274,144	\$	211,091	485,235
Lab Scientist-11 (2)	\$ 142,730	\$	109,902	252,631
Total salary and fringe	\$ 1,130,022	\$	870,117	2,000,140
Indirect (17% salary and fringe)				379,627
Printing				200,000
IT - replacing HHLPSS database (2,000,000); annual				2,200,000
Lab equipment: Perkin Elmer DBS Puncher - \$30,000,				160,000
ICP-OES - \$130,000				•
Lab - environmental media				120,000
Lab costs for blood lead				250,000
Contract - program evaluation				2,000,000
Total				7,309,766